

# Mukhyamantri Jagrit Gram Puruskar



Development and Panchayats Department, Haryana

## **Table of Contents**

1.Introduction	02
2.Purpose	03
3.Objectives	04
4. Sections under ranking mechanism	05
(i) Social Responsibility	06
(ii) Economic Parameters	06
(iii) Governance Parameters	06
5. Approach and Strategy	07
(a) Institutional Arrangement	07
(b) Designing Indicators and Questionnaire	8
(c) Funding for this Programme	8
(d) Awareness and Training	08
(e) Data Capturing Process	09
(f) Real-Time Monitoring	09
(g) Third-Party Verification	09
6. Rewarding of Gram Panchayats	10
7. Outcomes	11
8. Gram Panchayat Questionnaire	12-20

## **Preface**

It is with immense pride and a deep sense of purpose that I introduce the Mukhyamantri Jagrit Gram Puruskar, an initiative designed to honor and incentivize excellence in rural development across Haryana. Villages are the soul of our nation, and their progress is pivotal to realizing the vision of a prosperous, inclusive, and self-reliant Haryana.



This award underscores our government's unwavering commitment to transforming rural landscapes by recognizing Gram Panchayats that demonstrate exceptional performance on key socio-economic indicators. Parameters such as education, healthcare, sanitation, women's empowerment, agricultural productivity, digital connectivity, and sustainable infrastructure will serve as benchmarks for evaluation. By celebrating these achievements, we aim to foster healthy competition, inspire replication of best practices, and ignite a collective spirit of innovation among villages.

The Mukhyamantri Jagrit Gram Puruskar is more than a recognition—it is a catalyst for change. It embodies our belief that grassroots governance, when coupled with community participation and transparency, can drive transformative outcomes. I urge all Gram Panchayats to embrace this opportunity, strive for excellence, and contribute to building a future where every village thrives as a model of progress and harmony.

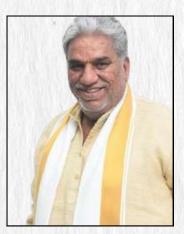
Together, let us script a new chapter in Haryana's rural resurgence.

Warm regards,

Nayab Singh Saini Chief Minister of Haryana

## **Preface**

As the Hon'ble Development and Panchayat Minister of Haryana, it is my privilege to introduce the \*MukhyamantriJagrit Gram Puruskar\*, a visionary initiative that aligns with our government's mission to empower rural communities through recognition and reward. Under the dynamic leadership of the Hon'ble Chief Minister, this award symbolizes our shared resolve to make Haryana's villages beacons of holistic development and participatory governance.



Rural progress is not merely about infrastructure—it is about nurturing human potential, fostering equity, and creating opportunities for all. This award will honor Gram Panchayats that excel in critical areas such as universal literacy, healthcare accessibility, environmental sustainability, livelihood generation, and technological adoption. By spotlighting these achievements, we seek to amplify the impact of community-driven progress and strengthen the synergy between local governance and state policies.

The \*MukhyamantriJagrit Gram Puruskar\* is a testament to our belief that empowered Panchayats are the cornerstone of rural transformation. Through this initiative, we aim to bridge gaps, share replicable models of success, and instill a culture of accountability and innovation. I commend the relentless efforts of our Panchayati Raj institutions and urge every village to leverage this platform to showcase their unique strides toward inclusive growth.

Let us unite to build a Haryana where every village is a testament to resilience, collaboration, and sustainable prosperity.

Warm regards,

Krishan Lal Pawar Minister of Development and Panchayats Government of Haryana

## **Preface**

As the Commissioner and Secretary to the Government of Haryana, it is my honor to present the \*MukhyamantriJagrit Puruskar\*, initiative that reflects Gram an administration's resolve to strengthen grassroots governance through structured incentives and institutional accountability. Rural development is not just a policy goal—it is a systematic process that demands convergence of resources, meticulous planning, and robust execution. This award is designed to galvanize Gram Panchayats to achieve measurable excellence in socio-economic outcomes while reinforcing the principles of transparency, efficiency, and participatory decision-making.



Under the guidance of the Hon'ble Chief Minister and the Hon'ble Development and Panchayat Minister, this initiative aligns with the state's broader vision of transforming villages into self-sustaining units of progress. The evaluation framework for the award prioritizes key administrative metrics such as effective fund utilization, timely implementation of welfare schemes, adoption of technology in governance, and improvement in human development indices. By spotlighting top-performing Panchayats, we aim to create a repository of best practices that can be replicated across the state, ensuring equitable and scalable growth.

Administrative excellence lies at the heart of this endeavor. Through capacity-building programs, digital governance tools, and regular performance audits, we are empowering Panchayats to become proactive agents of change. The \*MukhyamantriJagrit Gram Puruskar\* is a call to action for all stakeholders—officials, elected representatives, and citizens—to collaborate in creating a governance model that is responsive, innovative, and inclusive.

Let us work together to ensure that every village in Haryana becomes a testament to the power of accountable administration and people-centric development.

Sincerely,

Amit K Agrawal Commissioner and Secretary, Department of Development and Panchayats Government of Haryana

## Introduction

The 73rd Amendment to the Constitution formally recognised a third tier of government at the sub-state level, thereby creating the legal conditions for local self-rule-or Panchayati Raj. Since then, the process of decentralization has been highly variable. Similarly, the Haryana Panchayati Raj Act, 1994, laid the way for the constitution of three-tier local self-governments called as Zila Parishads, Panchayat Samiti, and Gram Panchayats.

India is on a high economic growth trajectory, and to sustain that growth, Panchayati Raj Institutions (PRIs) are also required to contribute. PRIs are required to work towards improving the standards of living of rural citizens, thereby improving the Human Development Index (HDI) and uplifting the backward regions so that all regions are equally developed.

In order to achieve sustainable and equitable growth at Panchayat the level, the Panchayat Samiti Level, and the Zilla Parishad level, it is proposed that a Ranking & Incentivisation scheme is adopted where performance and visible improvement of panchayats can be monitored and evaluated on common indicators. There are four core aspects that frame the structure of Panchayat performance ranking – convergence among various schemes, collaboration among the three tiers, competition among Panchayats, and incentivizing the best-performing Panchayati Raj Institutions (PRIs). This initiative would recognise the strength of each Panchayat and identify areas that require immediate improvement.

The importance of incentivising Panchayati Raj Institutions (PRIs) is to enable them to perform their roles optimally and develop a sense of competitiveness among themselves. Due recognition to the PRIs that perform their role would include:

- a) incentive for PRI representatives to improve PRI performance
- b) bringing the issues of PRI into prominence and focusing the attention of policy makers, and
- c) encouraging the state government to provide equitable growth in every Panchayat

There are around 6,225 Gram Panchayats(GPs) in the state. Under the proposed Incentivisation scheme, all Gram Panchayats would be ranked using the delta ranking method, and the top-scoring Gram Panchayats would be incentivised. PRIs would be ranked through a dedicated online portal, which would be developed for this purpose.

## <u>Purpose</u>

The purpose of this ranking system is to spur a sense of competition among the Gram Panchayats. Since these institutions face many challenges, the ranking mechanism would assist in identifying challenges at every level so that necessary interventions can be undertaken. The institutions scoring low in this ranking mechanism must accept the challenge to improve their scores in a defined period.







PRIs would be assessed in three broad sections:

- (I) SOCIAL RESPONSIBILITY
- (II) ECONOMIC PARAMETERS
- (III) GOVERNANCE PARAMETERS

To as certain that PRIs are acting as true local self-governments and delivering them mandate of social justice and economic development.

## **Objectives**

#### The objective of the Ranking mechanism is:

- To motivate Gram Panchayats
- To measure progress and rank all panchayats to spur a sense of competition
- To identify the strengths of each Gram Panchayat
- To make development a core focus at eachlevel
- To get a bird's eye view of each level working towards various goals including SDGs
- To incentivise top-performing Gram Panchayats
- To provide hand-holding support to low-scoring Gram Panchayats

## Sections under ranking mechanism

Gram Panchayats would be evaluated in 2 categories, i.e., Category 1 – Gram Panchayats having a PPP population of more than 5000, and Category 2 – Gram Panchayats having a PPP population of less than 5000 which would cover the following sections:

#### **Gram Panchayat**

**Social Responsibility** 

**Economic Parameters** 

Governance

These sections cover various indicators derived from the ongoingschemes. The indicators will be regularly tracked through a dashboard. Based on the response received, the online system will provide a score against each indicator to each vertical. The score of each panchayat will be added for all indicators and Gram Panchayats scoring the highest marks would be highlighted and incentivised

The weightage of each section is as follows:

S. No.	Parameter	Weightage
1	Social Responsibility discharged by Gram Panchayats	50
2	Efforts made by Gram Panchayats for economic development of people	25
3	3 Governance of Gram Panchayats	
	Total	100

The three sections are further divided into sub-sections as mentioned below:

#### A. Socially Responsible Panchayat

- 1. Swacch (Sanitation and cleanliness)
- 2. Jal Sanrakshak
- 3. Parali Mukt
- 4. Nasha Mukt
- 5. Solar Urja Yukt

#### **B.** Economic Developed Panchayat

- 1. Aye Vardhan (Increasing own source of income)
- 2. Ajeevika Vardhan (Improving livelihood opportunities)

#### C. Good Governance Panchayat

- 1. Panchayat functioning
- 2. Digitisation

The department would adopt the following strategy in implementing this programme:

## **Approach and Strategy**

The department would adopt the following strategy in implementing this programme:

#### 1. Institutional Arrangement

- A Block Level Assessment Committee (BLAC) will be set up at the block level headed by the Block Development and Panchayat Officer, who will assess, scrutinise and rank all the Gram Panchayats (GPs) in that block for both categories, i.e., Category 1 - Gram Panchayats having a PPP population of more than 5000, and Category 2 - Gram Panchayats having a PPP population of less than 5000. BLAC will ensure that all the concerned Gram Panchayats fill the online questionnaires with respect to all the themes. The marks for each question in the corresponding questionnaire will be autogenerated as per the pre-defined marking scheme by the Development and Panchayats Department. All the GPs will be auto-ranked as per the marks obtained in the questionnaires under each theme.A field verification team will visit the top scoring Gram Panchayat and will give a final score based on the verification of documents, field condition etc. in both categories. The top scoring Gram Panchayat in both categories shall be qualified for an award at the block level.
- A District Level Assessment Committee(DLAC) will be set up at the District level headed by the Chief Executive Officer of the Zila Parishad, who will assess, and scrutinise the top rankedGram Panchayat of each block under both categories of PPP population. A field verification team will visit the top scoring Gram Panchayat of each block and will give a final score based on the verification of documents, field condition etc. for both categories. The topscoring Gram Panchayat in both categories will be qualified for an award at the district level.
- A State Level Assessment Committee (SLAC) will be set up at the state level headed by the Director General of the Development and Panchayats

Department, who will assess and scrutinise the top ranked Gram Panchayat of each district in both categories. A field verification team will visit the top-scoring Gram Panchayat of each district and will give a final score based on the verification of documents, field conditions etc., in both categories. The top-scoring Gram Panchayat in both categories will be qualified for an award at state level.

#### 2. Designing indicators and questionnaire

Indicators (questionnaires) will be designed keeping in mind the roles and responsibilities of the Gram Panchayats under various sub-sections. It will be ensured that indicators are in line with Sustainable Development Goals.

#### 3. Funding for this programme

The Department will identify the sources for funding this programme from the state budget or other sources. The funding will be required for:

- **Designing and development of portal:** A dedicated portal would be required to capture the data on a monthly basis as well as to assist in real time monitoring of the process.
- Creating awareness and training sessions: This programme will require dedicated awareness and training sessions for the stakeholders, including sarpanches, other members of panchayats, Block Development Panchayat Officers (BDPOs), and CEOs of Zila Parishads.
- **Third party verification:** Funds are required to appoint a reputed organization that can assist the department in conducting third party verification.

#### 4. Awareness and training

As described above, a dedicated campaign will be required to create awareness among each stakeholder. Training programmes will be conducted for data entry operators, sarpanches, BDPOs, and DDPOs. Separate training will be conducted for CEOs of Zilla Parishads so that they can monitor the progress of each indicator in their respective districts.

Additionally, hoarding and banners would be put up at each panchayat office, so that people are aware about this programme. This awareness programme will also encourage people to assist Gram Panchayats in this initiative.

#### 5. Data capturing process

Each institution is to appoint a dedicated nodal officer that will coordinate with various committees, departments and officers in gathering the required data points. The nodal officer will then get the data vetted by the head of the institution before submitting the data to the online portal.

#### 6. Real-time monitoring

The vetted data entered by nodal officerswill be available for review and monitoring on the same portal. The progress of each institution on each indicator would be viewed online.

#### 7. Third party verification

The Haryana Institute of Rural Development (HIRD) at Nilokheri, Karnal will be the third-party organisation which will be tasked to carry out the verification of the data provided by each institution. The resource personsof the HIRD would carry out the field visits to the shortlisted Gram Panchayats and would tally the data provided.

## **Rewarding of Gram Panchayats**

Gram Panchayats Would be rewarded under 2 categories, i.e.,

Category 1 - Gram Panchayats having PPP population more than 5000

Category 2 – Gram Panchayats having PPP population less than 5000

The top performing Gram Panchayats under each category at the State, District and Block level would be awarded.

The incentive amount proposed is as follow:

#### **Category 1 - Gram Panchayats having PPP population more than 5000**

S. No.	Level	Amount			
	At State level				
1.	Top Performing Gram Panchayat	Rs. 51 Lakh			
2.	1st Runner Up Gram Panchayat	Rs. 31 Lakh			
3.	2nd Runner Up Gram Panchayat	Rs. 21 Lakh			
	At District level				
1.	Top Performing Gram Panchayat	Rs. 31 Lakh			
2.	1st Runner Up Gram Panchayat	Rs. 21 Lakh			
	At Block level				
1.	Top Performing Gram Panchayat	Rs. 11 Lakh			

#### Category 2 – Gram Panchayats having PPP population less than 5000

S. No.	Level	Amount		
	At State level			
1.	Top Performing Gram Panchayat	Rs. 31 Lakh		
2.	1st Runner Up Gram Panchayat	Rs. 21 Lakh		
3.	2nd Runner Up Gram Panchayat	Rs. 11 Lakh		
	At District level			
1.	Top Performing Gram Panchayat	Rs. 21 Lakh		
2.	2nd Runner Up Gram Panchayat	Rs. 11 Lakh		
	At Block level			
1.	Top Performing Gram Panchayat	Rs. 0.5 Lakh		

## **Outcomes**

- Best practices followed by the winning PRIs would be documented and shared with MoPR, GoI.
- Best performing Gram Panchayats would be incentivized and would be provided with an opportunity to handhold weak performing Gram Panchayats.
- The best practices will be presented as a model in the State of Haryana and video documented.

# Gram Panchayat Questionnaire

### 1. Socially Responsible Panchayat (50 Marks)

### A. Swachh Village (10marks)

#	Questions	Proof	Marks	Max Marks
1.	Whether GP has a solid waste management arrangement and there is facility for the segregation of dry and wet waste?	Certification from GP	<ul><li>2 marks for Yes</li><li>0 marks for No</li></ul>	2
2.	Whether GP has Liquid Waste Management arrangement?	Certification from GP	<ul><li>2 marks for Yes</li><li>0 marks for No</li></ul>	2
3.	Whether the scientific disposal / recovery of non-biodegradable wastes (plastic, glass, metal, etc.) practiced in the GP?	Certification from GP	<ul> <li>2 marks for Yes</li> <li>0 marks for No</li> </ul>	2
4.	Whether streets and other areas of the GP are visually clean?	Certification from GP	<ul><li>2 marks for Yes</li><li>0 marks for No</li></ul>	2
5.	Percentage of households having twin pit soak pits?	Certification from GP	<ul> <li>2 marks for more than 50% households</li> <li>0 marks for less than 50% households</li> </ul>	2

### B. Jal Sanrakshak (10Marks)

#	Questions	Proof	Marks	Max Marks
1.	Whether all public building in GP has rainwater harvesting structure?	Certification from GP	<ul><li>2 marks for Yes</li><li>0 marks for No</li></ul>	2
2.	What percentage of households were covered with Functional Household Tap Water Connections (FHTC)?	Certification from GP	<ul><li>2 marks for 100%</li><li>0 marks for less than 100%</li></ul>	2
3.	Whether the Village Water Sanitation Committee (VWSC) was functional in the GP?	Certification from GP	<ul><li>2 marks for Yes</li><li>0 marks for No</li></ul>	2
4.	What percentage of Schools, Anganwadis and Public buildings in the GP had coverage of water supply?	Certification from GP	<ul><li>2 marks for 100%</li><li>0 marks for less than 100%</li></ul>	2
5.	Whether all ponds or water bodies in the GP are desilted/ desludged on a yearly basis?	Certification from GP	<ul><li>2 marks for Yes</li><li>0 marks for No</li></ul>	2

### C. Parali Mukt (10 Marks)

#	Questions	Proof	Marks	Max Marks
1.	Whether village- level committee is formed, and number of meetings conducted by them?	Minutes of meeting/disc ussion points of the meeting	<ul> <li>2 marks for Quarterly meetings</li> <li>1 marks for Half- yearly meetings</li> <li>0 marks for no meetings.</li> </ul>	2
2.	Whether GP has been declared in Red, Yellow or Green Zone post paddy harvesting?	Agriculture department	<ul> <li>5 marks in case of green zone</li> <li>2 mark in case of yellow zone</li> <li>0 marks in case of red zone</li> </ul>	5
3.	Availability and accessibility of Stubble management equipment through the village's Customer Hiring Center	Certification from GP	<ul> <li>3 marks for the center being fully operational with sufficient equipment available for all farmers</li> <li>2 marks for the center either being fully operational or having sufficient equipment available for all farmers</li> <li>0 marks for an inactive or insufficiently equipped center</li> </ul>	3

### D. Nasha Mukt (15Marks)

#	Questions	Proof	Marks	Max Marks
1.	No. of instances of use of drugs reported	After conducting Survey: In 1st Meeting: Certification from 2/3rd women Panchayat member. if not, then In 2nd Meeting: Certification by 50% women in the Gram Sabha if not then In 3rd Meeting: Certification by30% women in the Gram Sabha	<ul> <li>5 marks for 0         instances</li> <li>0 marks for any         recorded instances</li> </ul>	5
2.	No. of cases registered in case of drug use under Haryana Narcotic Drugs and Psychotropic substances Rules, 1985	SEWA Department and Local Police Record	<ul> <li>5 marks for 0 instances</li> <li>0 marks for any recorded instances</li> </ul>	5
3.	No. of people who have been sent to deaddiction centers	SEWA Department	<ul> <li>5 marks if 100% of recorded instances have been sent to the deaddiction center</li> <li>3 marks if 70% of recorded instances have been sent to deaddiction center</li> <li>0 marks if less than 70% of recorded instances have been sent to the deaddiction center</li> </ul>	5

### E. Solar Urja Yukt (5 Marks)

#	Questions	Proof	Marks	Max Marks
1.	Percentage of rooftops with solar panel installed in Gram Panchayat	Certification from GP	<ul> <li>3 marks for 25% to 50% solar rooftop households</li> <li>2 marks for 10% to 25% solar rooftop Households</li> <li>1 mark for 1% to 10% solar rooftop households</li> <li>0 marks no solar rooftop panels installed</li> </ul>	3
2	Percentage of Antayodaya Pariwar who have installed rooftop solar panels?	Certification from GP	<ul> <li>2 marks for more than 10% Antayodaya Pariwar who have installed rooftop solar panels</li> <li>1 mark for 5% to 10% Antayodaya Pariwar who have installed rooftop solar panels</li> <li>0 marks less than 5% solar rooftop panels installed by Antayodaya Pariwar</li> </ul>	2

### 2. Economic Developed Panchayat (25 Marks)

A. Aye Vardhan (increase in own source of income of GP) (12.50 marks)

#	Questions	Proof	Marks	Max Marks
1.	Increase in own source of revenue (OSR) from last year?	As per cash book of GP	<ul> <li>5 Marks for more than 50% increase</li> <li>4 marks for 41% to 50%</li> <li>3 marks for 31% to 40%</li> <li>2 marks for 21% to 30%</li> <li>1 mark for 1% to 20%</li> <li>0 marks for no increase in OSR from last year</li> </ul>	5
2	Whether Chula tax (FY 2024-25) from all households of the Gram Panchayat collected and deposited in Panchayat account?	As per the cash book of GP	<ul> <li>5 marks for 100% collected and deposited</li> <li>3 marks for more than 75% collected and deposited</li> <li>2 marks for more than 50% collected and deposited</li> <li>0 marks for less than 50% collected and deposited</li> </ul>	5

### B. AjeevikaVardhan(Improving livelihood opportunities) (12.50marks)

#	Questions	Proof	Marks	Max Marks
1.	Percentage of SHG member accessing bank loan out of total SHG members?	HSRLM	<ul><li>3.5 marks for more than 50%</li><li>0 marks for less than 50%</li></ul>	3.5
2	No. of artisans verified under PM Vishwakarma Scheme?	MSME	<ul><li> 3 marks for 100% artisans verified</li><li> 0 marks for less than 100%</li></ul>	3
3	Percentage of eligible rural youth provided skill development training under DDU- GKY?	Certification from GP	<ul><li> 3 marks for 100%</li><li> 0 marks for less than 100%</li></ul>	3
4	Percentage of eligible rural youth employed by PIA under DDU-GKY?	Certification from GP	<ul><li> 3 marks for more than 50%</li><li> 0 marks for less than 50%</li></ul>	3

### 3. Good Governance Panchayat (25 Marks)

### A. Panchayat functioning (15 marks)

#	Questions	Proof	Marks	Max Marks
1.	Number of households who have planted trees in their households under the Ek Ped Maa ke Naam	Certification from GP	<ul> <li>80% to 100% households - 5 marks</li> <li>60% to 79% - 4 marks</li> <li>40% to 59% - 3 marks</li> <li>20% to 39% - 2 marks</li> <li>Less than 20% - 0 marks</li> </ul>	5
2	Whether records of all schemes are updated?	Updated cashbook/ ledger of schemes	<ul><li>5 marks for Yes</li><li>0 marks for No</li></ul>	5
3.	Whether Gram Panchayat has a Public Information Board installed in Gram Sachivalaya showing details of development works undergoing in Gram Panchayat (showing receipt of grant, scheme, expenditure)?	Certification from GP	• 5 marks for Yes • 0 marks for No	5

### B. Digitization (10 marks)

#	Questions	Proof	Marks	Max Marks
1.	Whether entry in Centre and State Government portals is done by CPLO and is updated on monthly basis?		<ul><li>5 marks for Yes</li><li>0 marks for No</li></ul>	5

2	Whether six citizen centric services notified by the State Govt. is delivered by the Gram Panchayat?		• 5 marks for Yes • 0 marks for No	5
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